TRANSPORTATION AND PRICE LEADERSHIP ROLE OF THE POSTAL SERVICE

Approach and Findings

Question 2 : Pricing Influence on Money Orders and Rental Mailboxes

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Study Questions

- 1. Does the Postal Service offer greater access to parcel and express transportation, money orders, and post office boxes than the private sector?
- 2. Do Postal Service prices establish a competitive baseline for other delivery services, money orders, and delivery box rentals constraining unfettered pricing?
- 3. Does the Postal Service offer competitive advantages to small and home-based business that would not exist without the services that they offer?
- 4. Does the Postal Service provide commercial customers with an economical means of shipping packages that would be more expensive if private sector carriers were used?



Approach

- Define the two markets
 - Money orders
 - Mailbox rental
- Examine
 - Market structure
 - Current prices
 - Pricing strategies of competitors







Postal Service Faces Two Competitors





Private Sector Money Orders Offered Through Contract/Franchise Locations









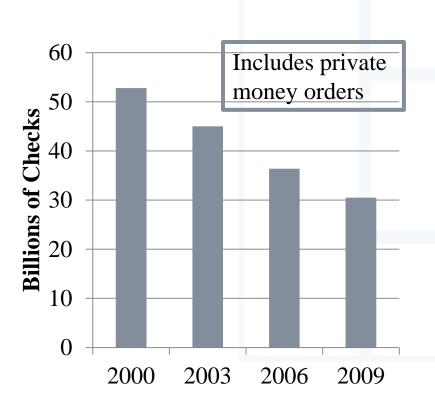






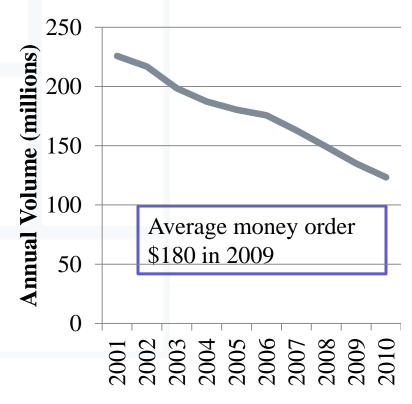
Demand for Checks and Postal Service Money Orders is Declining

Checks Cashed (Federal Reserve payment studies)



Postal Service Money Orders

(Source: RPW and Federal Reserve)





Franchises Offer Complementary Financial / Cash Services

- Check cashing
- Pay-day loans
- Auto title loans
- Lottery tickets / Lotto
- International money transfer
- Gift cards
 - Retailers
 - Restaurants

- Phone cards
 - International calling
- Pre-paid cell phones
 - Purchase of additional time
- Income tax return preparation



Some Franchises Offer Complementary Non-Financial Services

- Gasoline
- Groceries
- Beer/wine
- Sandwiches / Fast food
- Drugs and health and beauty aids
- General merchandise



Characteristics of Franchisees

- Large national retail chains
 - Walmart, K-mart, CVS, Rite-aid, 7-11
- Regional retail chains
 - Grocery Stores Giant Foods, Sunmart Supermarkets, Weis Market, etc.
 - Convenience Stores Flash Market, Kwik Stop, Polk Pick It Up
- National financial services franchisors / companies
 - Ace Cash Express
 - Advance America
- Regional/local financial services franchisors/ companies
 - Examples Kash King



Description of Customers: Large MoneyGram Franchisee*

- Race/ethnicity:
 - 50% Caucasian
 - 25% Hispanic
 - 20% African American
 - 5% Other
- Age:
 - over 50% between 25 and45
- Avg. household income:
 - approx. \$30,000
 - approx. 40% above \$40,000

- Gender
 - about half are male and half female
 - check cashing customers more younger males
 - short-term consumer loan customers - more older females
- Pay bills with walk-in payments or money orders
- Mostly renters



^{*} Ace Cash Express 2006 Annual Report

Illustrative Money Order Prices: USPS and MoneyGram

Money Order Vendor	Under \$500	\$500.01 to \$1,000.00	2 Money Orders Totaling \$500.01 to \$1,000.00
Postal Service	\$1.10	\$1.50	\$2.20
Ace Cash	\$0.79	n/a	\$1.58
Advance America	\$0.99	n/a	\$1.98
CVS	\$0.99	n/a	\$1.98
Walmart	\$0.60	n/a	\$1.20
Kash King	\$0.50	n/a	\$1.00

Illustrative Money Order Prices: USPS and Western Union

Money Order Vendor	Under \$500	\$500.01 to \$1,000.00	2 Money Orders Totaling \$500.01 to \$1,000.00
Postal Service	\$1.10	\$1.50	\$2.20
Ataga's Market (11 locations)	\$1.00	n/a	\$2.00
Flash Market (85 locations)	\$0.49	n/a	\$0.98
Kangaroo Express (1,672 locations)	\$0.79 - \$0.99	n/a	\$1.58 - \$1.98
K Mart (1,372 locations)	\$0.59	n/a	\$1.18
Polk Pick-it-up (28 locations)	\$0.99	n/a	\$1.98
Rite Aid (~4,800 locations)	0.79	n/a	\$1.58
Sunmart Supermarket (20 locations)	\$0.49	n/a	\$0.98
Weis Supermarket (164 locations)	0.79	n/a	\$1.58

Conclusions from Price Comparison

- Postal Service Money orders are more expensive
 - Priced at least 10% higher
 - May be perceived as a superior good to justify price
 - Recipient may demand a postal money order
- To the extent that the Postal Service affects market prices it at best provides a price ceiling
 - Highest prices are list prices for private sector money orders and are either \$1.00 or \$0.99
 - Franchisees free to compete on price by charging below list
 - Lower bound most likely reflects MoneyGram or Western Union fees and/or use of money order prices as marketing tool



Conclusions (cont'd)

- Prices of money orders at large and small chains are mostly uniform and the same in all of their outlets
 - Some chains do charge prices that vary by location
- Revenue from complementary services allows large discounts
 - Some check cashing and payday loan locations offer free money orders
 - King Kash in one location
 - TriMax offers free money orders at five locations in Georgia



Conclusions (cont'd)

- Based on the access analysis (question 1), only the most rural communities do not have lower priced alternatives
- Lower priced alternatives available 7-days a week and evenings
- Money orders may represent an older form of payment
 - Originally created as a way to send money through the mail when most people paid in cash
 - Now required when e-payment or e-transfer not an option
- Electronic bill payment at a counter, money transfer, and cash cards are all examples of new technologies that serve the same purpose





Competitors

- AIM Mail Centers
- Goin' Postal
- Mailbox Center
- Mailsource
- Pakmail
- Parcel Plus
- Postal Annex +
- Postal Connections

- Postal Depot
- Postnet
- United States Postal Service
- UPS Store
- Smaller Chains
- Independent Operators



Competitors

- Private sector competitors are all locally-owned businesses.
 - Franchise operators provide uniform services across franchisees;
 - Independent operations have more flexibility
 - Examples of independent providers offering everything from dry cleaning to tanning services
 - Competitors may operate one or a limited number of locations
- Both the Postal Service and private sector competitors have boxes available to rent in all locations in sample.
 - No indication that demand is sufficiently robust to exhaust capacity of any service provider



Complementary Services

- Parcel shipping
- Parcel packing
- Office supplies
- Packing and moving supplies, moving boxes
- Printing and copying
- Greeting cards

- Phone cards
- Notary services
- Mail forwarding
- Parcel receiving
- E-bay selling assistance
- Computer rental

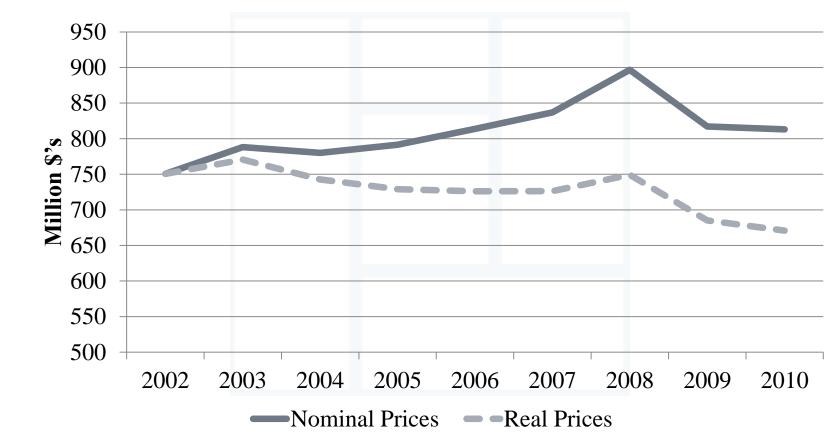


Competitive Alternatives and Additional Services

- Competitive Alternatives
 - Home/business delivery
 - Virtual Office
- Additional services
 - Dry cleaning acceptance
 - Truck and trailer rental



Revenue Generated by Postal Service Mailboxes



Price Analysis

- Three mailbox products analyzed
 - Small 3" x 5 $\frac{1}{2}$ "
 - Medium 5" x 5 $\frac{1}{2}$ "
 - Large -11" x 5 $\frac{1}{2}$ "

Average Mailbox Price

	Small Mailbox	Medium Mailbox	Large Mailbox
USPS Price	\$45.90	\$68.18	\$116.51
Private Sector	\$132.38	\$185.27	\$254.63
Mean Difference	-\$86.48	-\$117.09	-\$138.12.

Differences are statistically significant

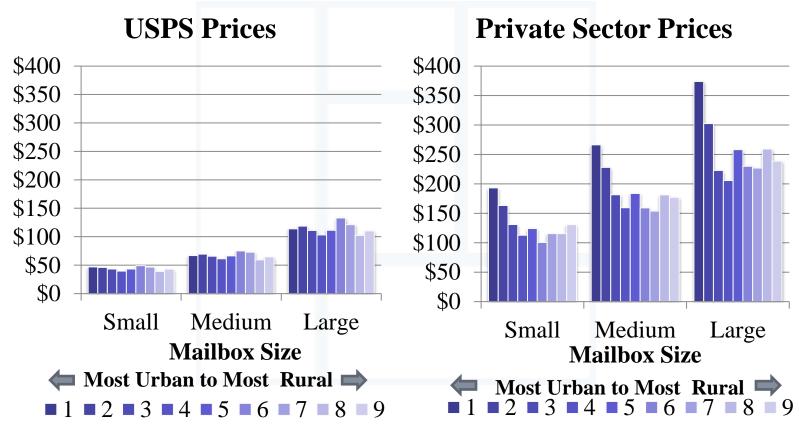


Mail Box Pricing Differences

- Postal Service is significantly less expensive
- Price differences large enough to suggest:
 - Private sector product is perceived as a superior product; and/or
 - Postal Service and private sector mail box rental products serve different markets



Price Differences between Urban and Rural Areas



Differences in Mailbox Prices Between Urban and Rural Areas – Postal Service

- No evidence to suggest differences in pricing across urban and rural areas
- No logical explanation for higher prices non-metro areas with between 2,500 and 25,000 living in urban areas



Differences in Mailbox Prices Between Urban and Rural areas – Private Sector

- Higher prices charged in urban and in the most rural zones
- Higher operating costs may explain higher prices in urban areas
- Lower demand for all services offered may explain the higher prices in most rural areas
- With the exception of the most rural areas, there is a weak relationship between the urban rural classification and price, with higher prices in more urban areas

Conclusions – Markets Served

- Postal Service and private sector meet different market needs which may explain some of the price differences
 - Postal Service secure delivery box
 - Ideal for mail recipients receiving checks
 - Short-term address for businesses / households that are moving
 - Private Sector mailbox rental like contracted mail room
 - Legal mailing address for businesses and residency address for households
 - Mail forwarding domestic and international
 - RV travelers and households with multiple residences,
 - Full mailroom services including acceptance of private sector parcels
 - One-stop-shop for mail room/copy room found in larger company



Conclusions - Pricing

- Wide differences in prices suggests that the Postal Service has little impact on private sector prices
 - Private sector selling more than just a box to receive mail
 - Address characteristics of private mailbox has significant economic value.
 - Private sector prices include full economic costs including the need for retained earnings that Postal Service prices do not.
- Availability of Postal Service boxes to rent may reflect the fact that the Postal Service has chosen to supply far more capacity than the market can consume.
 - In this situation prices are both low compared to alternatives and prices are inelastic.

Conclusions – Pricing

- Postal Service prices may not fully reflect urban and rural cost differences
- Private sector operators appear to be more sensitive to locality-based differences in costs and demand in setting prices.
- Private sector prices do not appear to be designed to maximize mailbox rental sales – not clear that private sector operators want to expand this business service
- Prices may assume that price adjustment is unlikely to significantly affect demand or market share

